

**Southwestern Pennsylvania Commission**  
**Minutes of the Meeting of**  
**September 28, 2009 – 4:30 p.m.**  
**31<sup>st</sup> Floor • Regional Enterprise Tower • 425 Sixth Avenue • Pittsburgh, PA 15219**

The seventy-eighth meeting of the Southwestern Pennsylvania Commission was called to order by Vice Chairman Charles Camp.

Commission members present were: Tom Balya, Steve Bland, Bracken Burns, Charles Camp, Daniel Cessna, Dave Coder, Karl Eisaman, Jim Gagliano, Kevin Gray, Lynn Heckman, Dave Johnston, John Paul Jones, Jim Kennedy, Patricia Kirkpatrick, Robert Macey, Jack Machek, Larry Maggi, Robbie Matesic, Kevin McCullough, David Miller, Mary Jo Morandini, Dale Pinkerton, Carmen Rozzi, Rod Ruddock, Jim Scahill, Michael Silvestri, Pam Snyder, Anthony Spossey, Rob Stephany, Gealy Wallwork, and Norma Wintermyer.

Commission members absent were: Tony Amadio, Shirl Barnhart, Andrew Boni, Tom Ceraso, Steve Craig, Terry Daughenbaugh, Rick DeBlasio, Joseph Dubovi, Patricia Evanko, Richard Fink, David Frick, Jessica Greathouse, Dana Henry, Michael Herron, Donald Kinosz, James Lokhaiser, Dan Onorato, William Peduto, Bill Piper, Luke Ravenstahl, James Ritzman, Robert Schiffbauer, Mark Schneider, Richard Shaw, Kelly Shroads, Mark Snyder, Joe Spanik, Byron Stauffer, Joe Szczur, Letitia Thompson, Vincent Vicites, Daniel Vogler, Jake Wheatley, Angela Zimmerlink, and Yarone Zober.

Staff: Kirk Brethauer, Chuck DiPietro, Chuck Imbrogno, Tom Klevan, Vince Massaro, Marge Nalesnick, Shannon O'Connell, Dee Pamplin, Kay Tomko, Debbie Tritsch, and Lew Villotti.

Others: Ed Typanski, Port Authority of Allegheny County, John Verbanac, SPC Consultant.

1. Action on Minutes of the July 27<sup>th</sup> Meeting

A motion was made to approve the minutes of the July 27, 2009 meeting of the Southwestern Pennsylvania Commission by Commissioner Kennedy which was seconded by Commissioner Pinkerton. The affirmative vote to approve the minutes was unanimous.

2. Public Comment

None.

Commissioner Camp started the meeting with the introduction of a new SPC member from Allegheny County. Robert Macey, County Councilman for Allegheny County was appointed by Chief Executive Dan Onorato.

3. Financial Report

Mr. Massaro gave the financial report for the period July 1, 2009 through August 31, 2009. The report reflects the operations of the Corporation, Commission and the RET. Recognized and recorded revenues to date, including encumbrances total \$1.7M vs. the annual budget at \$12,438,058 or 13.69% of the budget recognized to date. These two months works out to 16.67% of the fiscal year completed for the reporting period. On the total carry-over revenues from last fiscal year to this fiscal year, we have recognized and recorded to date, including encumbrances \$3,398.00 vs. the budget of \$183,800 or 1.85% of the budget recognized for the

reporting period. The two carry-over projects include the West Busway TOD Study and the Truck Parking Study both expected to be completed this year.

For RET revenues, \$5,071,000 has been budgeted with no encumbrances. Actual to date revenues of \$836,000 or 16.5% of the budget recognized. No contributions from the endowment have been budgeted. The endowment is currently around \$4M and until it gets above \$5M we can't make any drawdowns. The \$41 is interest income from funds that were previously drawn down from the endowment.

Total project related expenditures are budgeted at \$12,443,058 through the end of August, actual and encumbered is \$1.7M or 13.71% of the budget recognized. No carry-over project expenditures. Total RET expenditures before amortization and depreciation at \$5M budgeted that was recorded \$739,146 or 14.2% of the budget. To date, total expenditures of \$18.9M budgeted, \$2.6M recorded and recognized or 13.9% of the budget recognized.

Auditors are in the SPC offices for the next couple of weeks, performing their annual audit of the financials through the end of June 30, 2009. The draft audit report is due to the Audit Committee by mid-November.

4. Action of Resolution 17-09 to Amend the Region's 2009-2010 Unified Planning Work Program to Increase Funding for the City of Washington's Route Assessments Project

Chuck DiPietro explained the request to change the cost of a current program in the City of Washington on our work program and insure that the project moves forward under FTA review. There is a need to amend how it's shown on our work program.

Commissioner Balya moved to approve Resolution 17-09:

WHEREAS, the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) authorizes funding and support of transportation planning, research and demonstration activities; and

WHEREAS, the following transportation planning project was approved for funding in the 2009-2010 Program by Commission Resolution 9-09 on April 27, 2009:

1. "Route Assessments" at a total cost not to exceed \$40,000 (\$32,000 Federal Section 5307 Formula Program funds; \$8,000 non-federal match) to perform an evaluation of the City's fixed route structure and services and to gain recommendations for implementation in order to provide a more efficient and cost effective service to the public. This assessment is to also follow recommendations contained in the recent Washington County Transit Study and is to be developed with focus on the Intermodal Transit Facility/Garage Project being developed for the East Chestnut Street Garage in the City's Main Street/Business District.

WHEREAS, the Transit Operators Committee acted at its September 16, 2009 meeting to revise the project on the 2009-2012 Transportation Improvement Program for funding in FY 2009 to move the project from FFY 2009 to FFY 2010 and increase the funding for the project to \$75,000 to be funded with previously allocated Federal Transit Administration Urban Formula funds; and,

WHEREAS, planning projects must also be included on an approved Unified Planning Work Program before federal funding can be approved.

NOW THEREFORE BE IT RESOLVED that the Southwestern Pennsylvania Commission approves revisions to the 2009-2010 UPWP as requested by the City of Washington.

Commissioner Maggi seconded and the affirmative vote was unanimous.

5. Advance 2011-2014 TIP Update

Chuck DiPietro outlined the 2011-2014 TIP update schedule:

a. Statewide/SPC Schedule

- September 28<sup>th</sup> - Status Report to Commission
- November 5<sup>th</sup> – State Transportation Commission Public Hearing for SPC Region in Regional Enterprise Tower
- By October 8<sup>th</sup> - first round work sessions with member planning departments at District level - revisit current TIP individual project scopes/costs/schedules
- By October 2<sup>nd</sup> - draft Interstate Management Program of Projects from Central Office
- October 19<sup>th</sup>-21<sup>st</sup> – Statewide Planning Partners discussion/feedback at State College Forum
- November/December - second round work sessions with member planning departments at District level – advance preliminary draft TIP
- December 14<sup>th</sup> - Status Report to Commission – preview preliminary draft TIP submission
- By December 31<sup>st</sup> - preliminary draft TIP submitted to Central Office for review
- By January 15<sup>th</sup> - Central Office meetings with SPC/Districts to review any issues with preliminary draft TIP
- By January 30<sup>th</sup> - PennDOT submits comments/proposed revisions to SPC's preliminary draft TIP submission including final “Spike Funding” decisions
- By February 26<sup>th</sup> - third round of work sessions with member planning departments at District level - respond to Central Office comments on preliminary draft submission with revised draft TIP
- By March 1<sup>st</sup> - SPC/PennDOT reach agreement on draft TIP program of projects
- March 29<sup>th</sup> - Status Report to Commission – present Draft TIP to be processed for public review and comment
- April/May - document Draft TIP, complete air quality conformity analysis, prepare for public review/comment
- June/early July - SPC & PennDOT conduct joint 30 day public comment period on draft TIP/STIP (PPP meetings)
- July 26, 2010 - request for Commission approval of Air Quality Conformity Assessment & adoption of TIP

- August 16<sup>th</sup> 2010 - STC approves Twelve Year Program
  - August 17<sup>th</sup> 2010 - Governor/PennDOT Secretary submit STIP to FHWA/FTA for review/approval
  - October 1<sup>st</sup> 2010 - TIP becomes effective with FHWA/FTA joint approval
- b. STC Public Hearing Rescheduled – November 5<sup>th</sup>, 31<sup>st</sup> Floor, RET
- SPC PowerPoint presentation
  - Needs/Revenues/Gap
    - State roads & bridges
    - Local roads & bridges
    - Transit/multimodal/additional
- c. Public Involvement /PPP Outreach
- PPP Chairpersons invited to participate in first round of district work sessions (Sept 29, October 8)
  - Webcasts for Panel Members to update & educate regarding the new TIP Cycle
    - Demonstrate Timeline for 2011-2014 TIP Cycle
    - Recap of the District Work Sessions
    - Discuss financial guidance
    - Discuss TIP Project Selection Process
  - November 5<sup>th</sup> - STC Public Hearing for SPC Region
  - Initial round of Public Meetings for the Counties (early December)
  - Potential Public Meetings or Webcast Update (March 2010)
  - Last Round of Public Meetings as Draft 2011-2014 TIP released for final Public Comment (June – July 2010)
- d. CMAQ Call for Candidates and Selection Committee
- Call for Projects - candidates due October 5<sup>th</sup>
  - September 14<sup>th</sup> - Information Forum with Sustainable Pittsburgh
  - Available Funds - \$103M over 4 year TIP
  - Project Solicitation: September 1st
  - Applications Due: October 5th
  - Testing Phase: October
  - Evaluation: November
  - Recommendation to Executive Committee: December 14th

CMAQ Evaluation Committee

- Commuter Bicycle & Pedestrian Improvements
  - Travel Demand Management
  - Highway/Road Improvements
  - Park & Ride Facility Improvements
  - Diesel Retrofits
  - Transit Improvement Projects
  - Other
  - ✓ Planners                                    11 - Counties/City of Pgh
  - ✓ PennDOT                                    3 - Districts 10, 11 & 12  
    2 - Central Office
  - ✓ Transit Operators                        3 - Urban/Small Urban/Rural
  - ✓ Transportation Management Association - 1
  - ✓ Pedestrian/Bike - 1
  - ✓ Freight - 1
  - ✓ Air Quality – 1
- Total Membership: 23**

e. TIP Work Sessions

- Transit Project Sponsors to Participate in First Round of PennDOT District Work Sessions – by 10/8
- STC Public Hearing for SPC Region – 11/5 in Regional Enterprise Tower
- Draft Programs of Projects and Financial Capacity Documentation from Transit Project Sponsors – by 11/18
- Status Report to Commission – preview preliminary draft TIP submission – 12/14
- Preliminary draft TIP submitted to Central Office for review – by 12/31

First Round Work Sessions

- With member planning departments at District level
- PPP chairs and transit properties invited
- Revisit current TIP individual project scopes/costs/schedules
- September 30<sup>th</sup> – 9:30 a.m. at Indiana (District 10-0)
- September 30<sup>th</sup> – 1:30 p.m. at Bridgeville (District 11-0)

- October 8th – 12:30 p.m. at Uniontown (District 12-0)

f. Statewide Financial Guidance

- Assumptions
  - Act 44 funds reduced 65% to reflect no tolling of I-80
  - 3% inflation factor applied annually to each project cost estimate to satisfy YOE requirement
  - Interstate Program continues to be managed at statewide level
- Highway Program
  - FFY 2011 & 2012 – 1% annual increase
  - FFY 2013 & 2014 – 4% annual increase (anticipated new federal legislation)
  - State funding decreased 52% per revenue estimates and debt service on bonds
  - Discretionary Spike Funding program continues unchanged
- Transit Program
  - FFY 2011 & 2012 – 1% annual increase
  - FFY 2013 & 2014 – 2.67% annual increase reflecting current federal estimates
  - State transit funding continues at the Act 44 guaranteed level
  - 5 state funding programs established under Act 44 continue
    - *Operating Program*
    - *Capital Improvement Program*
    - *Asset Improvement Program*
    - *New Initiative Program*
    - *Programs of Statewide Assistance*
- SPC 2011-2014 TIP Update Targets vs. Current TIP (2009-2012)
  - Overall - 17% reduction, or \$312.5 million for region
  - State Act 44 – 65% reduction, or \$216.5 million for region
  - State Highway – 47% reduction, or \$69.1 million for region
  - State Bridge – 34% reduction, or \$72.3 million for region
  - Federal Bridge – 5% reduction, or \$25.1 million for region
  - District 12-0 Bridge – 32% reduction, or \$75.9 million for District

g. Statewide General and Procedural Guidance

- At a minimum, 90% of each MPOs fund directed to system preservation
- At a minimum, 85% of each MPOs bridge funds directed to structurally deficient bridges
- TIP shall only include a project or phase of a project if full funding can reasonable be anticipated to be available; also need to document the portion of the project cost that extends beyond the TIP.
- All cost estimates must reflect “year of expenditure dollars”

- TIP must include all regionally significant transportation projects being advanced, regardless of their funding source

David Miller questioned the status of Project Region implementation in our planning process. Identify where we have significantly made changes in our priorities that would reflect the values of Project Region. Could there be a more formal presentation on how Project Region is being implemented and how it's impacting the decisions we are making. Chuck responded that the key state focus has been on bridge work and we do have to deal with that, although, the CMAQ program gives opportunity to advance the smart projects. And, the discussions we're having about the Smart Transportation Initiative are relevant as we get ready for the new federal authorization.

Dr. Hassinger reiterated what Chuck described as the detailed process in terms of the TIP development which illustrates how complex it is. Discussions we've had in the Regional Policy Advisory Committee about the development of a new Smart Transportation/Smart Growth program where we would emphasize more and preference money specifically for Smart Transportation-Smart Growth Initiatives. That is under development and will be discussed at the next Regional Policy meeting in October. There was also discussion recently with deputy secretary of DOT in Washington about an element of the reauthorization bill that is under consideration that has to do with Smart Transportation that we think has opportunities matching our initiative under development. We are crafting a way of incorporating additional resources to where projects meet the criteria that are related to the goals of Project Region's key policies. Presentations to the State Transportation Commission will contain the prefix of how Project Region relates to the program and how we developed the plan that exists. The preference for additional funds to sustain the existing Transportation System doesn't reflect one of the key goals in the discussions coming out of Project Region. The Bridge Program will absorb larger amounts of money because it became obvious of the need for bridge preservation of work. We do expect to be able to present in more detail how these things are connected to the world policy for Project Region in the presentation to the STC.

David Miller said that was great and that the things we're doing to implement Project Region should be articulated, put it where it can be shared with constituents who thought Project Region was a great step forward. Dr. Hassinger responded that an updated report that specifically discusses the implementation of this will be developed.

Lynn Heckman commented that all through the process we've studied two parts; starting with CMAQ criteria with the \$103M program, and for how we will evaluate it all include Project Region based criteria and Smart Transportation initiatives.

Jack Machek said examples of new initiatives now are really two distinct issues. One issue is, we're working to provide issues for the Smart Transportation to take advantage of Federal funding that will be available. Two, from all the information that Chuck has presented how is the body and velocity of what's in Project Region being used to guide which of those are being selected. Project Region should be used to inform and guide decisionmaking. Take it to the next step and continue to evolve.

Dr. Hassinger said that the 2035 Plan which is the current funding allocation was adopted consistent with the policies and criteria in Project Region process. We reviewed the projects in the 2035 Plan for consistency with Project Region development policies. The Plan itself is consistent with Project Region and we need to be more attentive to making that point and how it relates to Project Region in future communications.

Commissioner Camp introduced another new member, Rob Stephany, Executive Director URA from the City of Pittsburgh.

6. Staff Report/Other Business/Announcements

Next Meeting Date - October 26, 2009

7. New Business

None.

8. Adjourn

There being no further business to come before the Commission, the meeting adjourned at 5:35 p.m.

Respectfully submitted,

Rodney Ruddock  
Secretary-Treasurer